

UNITED STATES DISTRICT COURT  
 DISTRICT OF SOUTH CAROLINA

Zljahuc L. James, #17355-171,	) C/A No.: 9:13-977-JMC-BM
	)
Plaintiff,	)
	)
vs.	)
	)
Warden, FCI Estill; Staff, FCI Estill;	) Report and Recommendation
Medical Facility, FCI Estill;	)
BFOP (sic); FCI, Estill, SC,	)
	)
Defendants.	)
	)

---

Plaintiff, proceeding *pro se*, files this matter pursuant to *Bivens v. Six Unknown Named Agents of Federal Bureau of Narcotics*, 403 U.S. 388, 397 (1971). In *Bivens*, the Supreme Court established a direct cause of action under the Constitution of the United States against federal officials for the violation of federal constitutional rights. A *Bivens* claim is analogous to a claim under 42 U.S.C. § 1983; however, federal officials cannot be sued under § 1983 and other civil rights statutes because they do not act under color of *state* law.<sup>1</sup>

In this matter, Plaintiff asks the Court to investigate the “many forms of reprizale (sic) that are invoked against [him] by the Warden, the staff, and the medical facility at F.C.I. Estill, S.C..”

---

<sup>1</sup>See *Harlow v. Fitzgerald*, 457 U.S. 800, 814-820 & n. 30 (1982). *Harlow*, which is often cited for the principle of the qualified immunity of state officials for acts within the scope of their employment, was brought against a federal official. In footnote 30 of the opinion in *Harlow*, the Supreme Court stated that *Harlow* was applicable to state officials sued under 42 U.S.C. § 1983. See also *Farmer v. Brennan*, 511 U.S. 825 (1994); *Mitchell v. Forsyth*, 472 U.S. 511, 530 (1985); *Osabutey v. Welch*, 857 F.2d 220, 221-223 & n. 5 (4th Cir. 1988).

Plaintiff claims “the staff” have opened his legal mail, refused to allow him to sign legal forms, and refused to answer his request for administrative remedy. He claims the “D.H.O. staff” has threatened his life, telling him “he [will] not go home, calling him names, and telling him he is “so [expletive] ignorant.” He states his counselor will not give him copies of his legal work while in court proceedings. He also claims the staff at Estill has “refuse[d] my payment ‘as to suicide watch companion dutys (sic).’” He claims he has informed the Inspector General’s office as it pertains to his legal mail. He also states he is denied medical treatment, and is “religiously prejudiced against.”

Under established local procedure in this judicial district, a careful review has been made of the *pro se* complaint pursuant to the procedural provisions of 28 U.S.C. § 1915, 28 U.S.C. § 1915A, the Prison Litigation Reform Act, and in light of the following precedents: *Denton v. Hernandez*, 504 U.S. 25 (1992); *Neitzke v. Williams*, 490 U.S. 319, 324-25 (1989); *Haines v. Kerner*, 404 U.S. 519 (1972); *Nasim v. Warden, Maryland House of Correction*, 64 F.3d 951 (4<sup>th</sup> Cir. 1995) (*en banc*); and *Todd v. Baskerville*, 712 F.2d 70 (4th Cir. 1983). *Pro se* complaints are held to a less stringent standard than those drafted by attorneys, *Gordon v. Leeke*, 574 F.2d 1147, 1151 (4th Cir.), and a federal district court is charged with liberally construing a complaint filed by a *pro se* litigant to allow the development of a potentially meritorious case. *See Hughes v. Rowe*, 449 U.S. 5, 9 (1980); *Cruz v. Beto*, 405 U.S. 319 (1972); *Fine v. City of N. Y.*, 529 F.2d 70, 74 (2nd Cir. 1975). However, even when considered under this less stringent standard, it is readily apparent that several of the Defendants named in the above-captioned case are entitled to summary dismissal. The requirement of liberal construction does not mean that the court can ignore a clear failure in the pleading to allege facts which set forth a claim currently cognizable in a federal district court. *Weller v. Department of Soc. Servs.*, 901 F.2d 387 (4th Cir. 1990).

As an initial matter, the United States cannot be sued without its express consent; *United*

M  
f2

*States v. Mitchell*, 463 U.S. 206, 212 (1983); and the United States has not consented to suit except under the Federal Tort Claims Act. Furthermore, the bar of sovereign immunity cannot be avoided by naming officers, employees, or agencies of the United States as party Defendants. The Federal Bureau of Prisons (FBOP), which Plaintiff refers to as the “BFOP,” is a federal agency, and is immune from suit. Therefore, the FBOP is entitled to dismissal as a party Defendant.

Additionally, a claim for relief under *Bivens* must sufficiently allege that the Plaintiff was injured by the deprivation of any of his or her rights, privileges, or immunities secured by the United States Constitution and laws by a “person” acting under color of law. *Cf. Monell v. Dep’t. of Soc. Serv.*, 436 U.S. 658, 690 & n.55 (1978) (noting that for purposes of § 1983 a “person” includes individuals and “bodies politic and corporate”); *see generally* 5 Charles Alan Wright & Arthur R. Miller, *Federal Practice and Procedure* § 1230 (2002). Therefore, a defendant in a *Bivens* action must qualify as a “person.” Inanimate objects such as buildings, facilities, and grounds are not “persons” and do not act under color of state law. *FDIC v. Meyer*, 510 U.S. 471, (1994)(A *Bivens* action may be brought for damages against a federal agent, but not a federal agency]; *see also Jones v. U.S. District Court Florence Div.*, No. 07-3854, 2008 WL 2943347 at \* 3 (D.S.C. July 29, 2008)(Inanimate buildings or agencies are not amenable to suit in a *Bivens* action and the complaint against them must be dismissed); *cf. Brooks v. Pembroke City Jail*, 722 F. Supp. 1294, 1301(E.D.N.C. 1989) (“Claims under § 1983 are directed at ‘persons’ and the jail is not a person amenable to suit.”). For the foregoing reasons, “FCI-Estill,” and “Medical Facility, FCI-Estill,” would not be “persons,” as that term is defined, and these Defendants would therefore also be entitled to summary dismissal.

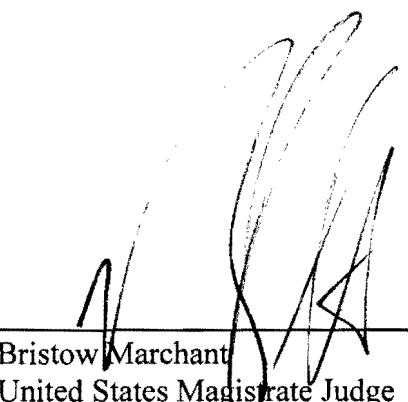
Finally, use of the term “staff” or the equivalent as a name for alleged Defendants, without the naming of specific staff members, is not adequate to state a claim against a “person” as required

18  
13

in a *Bivens* action. *Cf. Barnes v. Baskerville Corr. Cen. Med. Staff*, No. 3:07CV195, 2008 WL 2564779 (E.D. Va. June 25, 2008); *Martin v. UConn Health Care*, No. 3:99CV2158 (DJS), 2000 WL 303262, \*1 (D. Conn. Feb. 09, 2000); *Ferguson v. Morgan*, No. 90 Civ. 6318, 1991 WL 115759 (S.D.N.Y. June 20, 1991). Consequently, unknown “staff” should be summarily dismissed as Defendants from this action.

#### RECOMMENDATION

Accordingly, it is recommended that the Court dismiss unknown “staff,” “Medical Facility FCI Estill,” “BFOP,” and “FCI-Estill,” as party Defendants in the above-captioned case *without prejudice* and without issuance and service of process. *See Denton v. Hernandez, supra; Neitzke v. Williams, supra; Haines v. Kerner, supra; Todd v. Baskerville, supra*, 712 F.2d at 74; 28 U.S.C. § 1915(e)(2)(B); and 28 U.S.C. § 1915A [the court shall review, as soon as practicable after docketing, prisoner cases to determine whether they are subject to any grounds for dismissal]. In an Order entered contemporaneously with this Report and Recommendation, service of process has been issued for the Warden of FCI-Estill.



\_\_\_\_\_  
Bristow Marchant  
United States Magistrate Judge

July 2, 2013  
Charleston, South Carolina

*The Plaintiff's attention is directed to the important NOTICE on the next page.*

14

### **Notice of Right to File Objections to Report and Recommendation**

The parties are advised that they may file specific written objections to this Report and Recommendation with the District Judge. Objections must specifically identify the portions of the Report and Recommendation to which objections are made and the basis for such objections. “[I]n the absence of a timely filed objection, a district court need not conduct a de novo review, but instead must ‘only satisfy itself that there is no clear error on the face of the record in order to accept the recommendation.’” *Diamond v. Colonial Life & Acc. Ins. Co.*, 416 F.3d 310 (4<sup>th</sup> Cir. 2005) (quoting Fed. R. Civ. P. 72 advisory committee’s note).

Specific written objections must be filed within fourteen (14) days of the date of service of this Report and Recommendation. 28 U.S.C. § 636(b)(1); Fed. R. Civ. P. 72(b); *see* Fed. R. Civ. P. 6(a), (d). Filing by mail pursuant to Federal Rule of Civil Procedure 5 may be accomplished by mailing objections to:

Larry W. Propes, Clerk  
United States District Court  
Post Office Box 835  
Charleston, South Carolina 29402

**Failure to timely file specific written objections to this Report and Recommendation will result in waiver of the right to appeal from a judgment of the District Court based upon such Recommendation.** 28 U.S.C. § 636(b)(1); *Thomas v. Arn*, 474 U.S. 140 (1985); *Wright v. Collins*, 766 F.2d 841 (4th Cir. 1985); *United States v. Schronce*, 727 F.2d 91 (4th Cir. 1984).

*M*  
*PS*